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1 NEW YORK CITY TEACHERS' RETIREMENT SYSTEM  
REGULAR BOARD MEETING  
2 Held on Thursday, January 30, 2020  
at  
3 55 Water Street  
New York, New York

4

5 ATTENDEES:

6 DEBRA PENNY, Chairperson, Trustee, TRS  
7 PATRICIA REILLY, Executive Director, TRS  
8 THADDEUS MCTIGUE, Deputy Executive Director, TRS  
9 DAVID KAZANSKY, Trustee, TRS  
10 THOMAS BROWN, Trustee, TRS  
11 JOHN ADLER, Trustee, Mayor's Office  
12 RUSSELL BUCKLEY, Trustee  
13 JOHN DORSA, Trustee, Comptroller's Office  
14 NATALIE GREEN GILES, Trustee  
15 VALERIE BUDZIK, TRS  
16 LIZ SANCHEZ, TRS  
17 SUSAN STANG, TRS  
18 ROBERT BETHELMY, TRS  
19 ANNETTE HANRAHAN, TRS  
20 KAVITA KANWAR, TRS  
21 NATARAJAN KRISHNAMOORTHY, TRS  
22 ANTHONY MEZZACAPPA, TRS  
23 ANDREW BRADFORD, TRS  
24 CARMELA CRIVELLI, TRS  
25 PAUL RAUCCI, TRS

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1 ATTENDEES (Cont'd)  
2 BRYAN BERGE, Corporation Counsel  
3 SHERRY CHAN, Chief Actuary

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1 P R O C E E D I N G S

2 (Time noted: 3:40 p.m.)

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4 CHAIRPERSON PENNY: Good afternoon,  
5 and welcome to the Teachers' Retirement  
6 System Board Meeting. Today is January  
7 30, 2020.

8 Mr. McTigue, will you call the roll,  
9 please?

10 MR. MCTIGUE: Thank you, Madam  
11 Chair.

12 John Adler?

13 MR. ADLER: I am here.

14 MR. MCTIGUE: Thomas Brown?

15 MR. BROWN: Here.

16 MR. MCTIGUE: Natalie Green Giles?

17 MS. GREEN GILES: Here.

18 MR. MCTIGUE: David Kazansky?

19 MR. KAZANSKY: Present.

20 MR. MCTIGUE: Russell Buckley?

21 MR. BUCKLEY: Present.

22 MR. MCTIGUE: Debra Penny?

23 CHAIRPERSON PENNY: Here.

24 MR. MCTIGUE: John Dorsa?

25 MR. DORSA: Here, from the

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1 Comptroller's Office.

2 MR. MCTIGUE: We have a quorum.

3 We have one housekeeping item.

4 We're going to the item under Report of  
5 the Actuary, evaluation of assets report.  
6 We're going to move that to under Other  
7 Business.

8 Thank you.

9 CHAIRPERSON PENNY: Thank you.

10 Update on TRS operations, Kavita Kanwar.

11 MS. KANWAR: Thank you.

12 The 1099 form for tax year 2019 was  
13 mailed in January. TRS worked with  
14 Pfizer and issued 1099 forms for  
15 non-periodic distribution such as  
16 withdrawals and refunds.

17 Pfizer generated the 1099s on behalf  
18 of TRS for approximately 96,000 retirees  
19 and continuing beneficiaries who receive  
20 monthly payments. As part of this  
21 effort, TRS also sent an informational  
22 brochure to 3,516 new retirees who are  
23 receiving the 1099 form for the first  
24 time.

25 On December 30, 2019, TRS filed its

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1 June 30, 2019 form comprehensive annual  
2 financial report with the Government  
3 Finance Officers Association, with GFOA.  
4 The report is also available for viewing  
5 on the TRS website.

6 Thank you.

7 CHAIRPERSON PENNY: Thank you.

8 We'll go to the executive director's  
9 report; Mr. McTigue.

10 MR. MCTIGUE: Do you want to do the  
11 one item for the report of the Actuary,  
12 Ms. Chen?

13 MS. CHAN: Sure. My office is  
14 getting the valuations together for June  
15 30, 2019, which is the fiscal year 2021  
16 valuations, together. As we're doing  
17 that, we're also wrapping up the current  
18 fiscal year valuation.

19 So I just wanted to inform the Board  
20 of some upcoming changes to the  
21 contributions between the preliminary  
22 fiscal year '20 and the final fiscal year  
23 '20 contribution -- presenting in a  
24 couple of months or so.

25 This change has to do with the

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1 actual valuation method for the TDA fixed  
2 fund. The fixed fund assets between the  
3 QPP and the TDA fund are commingled, so  
4 they're invested together. And, as you  
5 know, the fixed fund has a guarantee  
6 based on if you're a UFT member or not,  
7 anywhere from 7 to 8.25 percent. That  
8 guarantee, the change has to do with how  
9 that guarantee is credited.

10 So, previously, this guarantee was  
11 treated as cash flow. So it hit the  
12 bottom line, meaning that all the returns  
13 of the commingled fund actually went to  
14 the QPP. And then, because the gains and  
15 losses of the fund are smoothed over 15  
16 years, after you smooth it out, then you  
17 transfer that guarantee over to the TDA.

18 And when you do that, even though we  
19 earn 7 percent, it would yield a return  
20 of less than 7 percent, because you are  
21 transferring everything over to the TDA.

22 So, the change is now to assume that  
23 the fixed fund, that the return that it  
24 yields is actually the guarantee. So if  
25 it's a 7 percent return, then you would

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1 assume they earned the 7 percent; so that  
2 the fund actually earned 7 percent, there

3 was no gain/loss that derived from it.

4 So, there is no incorrect way to do  
5 it, both of them are correct. But I did  
6 change it, because I felt that the way to  
7 change it so that the fund does actually  
8 not have a gain/loss, when it actually  
9 earns what it is assumed to earn; that is  
10 I feel more correct, because it is in the  
11 spirit of actual standards of practice.  
12 And I think it's a better practice to do  
13 it that way.

14 And there is pros and cons to both  
15 ways. And my predecessor actually  
16 changed from this way I'm changing it to  
17 the the new way he did; but he was  
18 wavering on which way was more correct  
19 himself. And there is no industry  
20 standard for this, just because there is  
21 no similar TDA plan, really, around the  
22 country to be a standard of how you do  
23 this.

24 So, I feel that this new way is more  
25 accurate. And what this means in dollar

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1 terms is that it's going to decrease the  
2 contributions by \$140 million. This is  
3 because, again, the assets are going to  
4 be increased by about \$1.4 billion. So  
5 this does, the good news obviously is  
6 that the fund ratio does go up. And it  
7 has a positive effect on the fund's  
8 ratio. And you will see this number in  
9 the finalized contribution for fiscal  
10 year '20.

11 So, it's very technical. I don't  
12 know if you have questions. I'm happy to  
13 answer questions you might have over  
14 this.

15 MR. ADLER: I have questions; but I  
16 feel like maybe -- I don't want to extend  
17 this meeting out by an hour or two. And  
18 really, that's a function of my limited  
19 actuarial knowledge. So I feel like -- I  
20 tried to write down everything you said,  
21 and I have lots of questions. I think I  
22 will hold off.

23 MS. CHAN: I'll be happy to meet  
24 one-on-one, too.

25 MR. ADLER: I might want to do that.

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1 Because everybody else, I'm sure,  
2 understands it perfectly.

3 MR. BUCKLEY: It's \$140 million just  
4 for TRS?

5 MS. CHAN: Yes. So this issue  
6 obviously affects BERS as well. We  
7 didn't get to that agenda last night.  
8 Yes, they do have 8 and a quarter, and  
9 also, all the assets are smaller.  
10 Mr. ADLER: One question. You said  
11 it would decrease contributions by \$140  
12 million. Is that for the current fiscal  
13 year or next fiscal year?  
14 MS. CHAN: For 2020.  
15 MR. ADLER: Current fiscal year.  
16 MS. CHAN: Yes.  
17 MR. ADLER: I'm sure that will be  
18 well received by my colleagues.  
19 MS. CHAN: There will be other  
20 gain/losses. This one is the biggest  
21 one. There's another one we will talk  
22 about later.  
23 MR. ADLER: Thank you.  
24 CHAIRPERSON PENNY: Now, Thad.  
25 MR. MCTIGUE: The next meeting. It

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1 has been suggested that the next regular  
2 meeting of the Teachers' Retirement Board  
3 be held on the fourth Thursday of the  
4 month, February 27, 2020. Please mark  
5 your calendars.  
6 We have a resolution on for the  
7 Local 1180 class action settlement.  
8 MR. KAZANSKY: Please skip to the  
9 resolves.  
10 MR. MCTIGUE: "Resolved, that the  
11 Trustees of the Teachers' Retirement  
12 System hereby approve a modification of  
13 the fiscal year 2020 budget by increasing  
14 the agency budget in the amount of  
15 \$114,582 to cover the back pay and  
16 attorney fee cost associated with the  
17 Local 1180 class action settlement."  
18 CHAIRPERSON PENNY: Thank you.  
19 Do we have a motion to approve?  
20 MR. ADLER: So moved.  
21 MR. DORSA: Second.  
22 CHAIRPERSON PENNY: All those in  
23 favor?  
24 Any opposed?  
25 Abstentions?

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1 The motion carries.  
2 MR. MCTIGUE: The calendar. We have  
3 on the calendar the approval of the  
4 following minutes: The December 5,  
5 investment meeting minutes; the December  
6 18 CIM minutes; and the December 19 board

7 meeting minutes.  
8 CHAIRPERSON PENNY: This is for the  
9 approval of December 5, December 18 and  
10 December 19 meetings.  
11 Do I have a motion to approve?  
12 MS. GREENE GILES: I need to abstain  
13 from the CIM minutes because I wasn't  
14 there. So I think we do need to vote.  
15 CHAIRPERSON PENNY: Do I have a  
16 motion to accept the December 5  
17 investment minutes?  
18 MR. KAZANSKY: So moved.  
19 CHAIRPERSON PENNY: Do I have a  
20 second?  
21 MR. DORSA: Second.  
22 CHAIRPERSON PENNY: All those in  
23 favor?  
24 (A chorus of "Ayes.")  
25 Any opposed?  
0012  
1 Any abstentions?  
2 (No response.)  
3 Motion carries for the December 5.  
4 Do I have a motion to approve the  
5 December 18 CIM minutes?  
6 MR. KAZANSKY: So moved.  
7 CHAIRPERSON PENNY: A second?  
8 MR. DORSA: Second.  
9 CHAIRPERSON PENNY: All those in  
10 favor of approving the December 18 CIM  
11 meeting?  
12 (A chorus of "Ayes.")  
13 Any opposed?  
14 Any abstentions?  
15 MS. GREEN GILES: I abstain.  
16 CHAIRPERSON PENNY: Noted.  
17 Motion carries.  
18 The December 19 board minutes?  
19 MR. DORSA: So moved.  
20 CHAIRPERSON PENNY: We have a  
21 motion.  
22 MR. KAZANSKY: Second.  
23 CHAIRPERSON PENNY: All those in  
24 favor of approving?  
25 (A chorus of "Ayes.")  
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1 Any opposed?  
2 Any abstentions?  
3 MR. BUCKLEY: I abstain. I was not  
4 at that.  
5 CHAIRPERSON PENNY: Thank you.  
6 The motion carries for that.  
7 Now we'll go to other business --  
8 MR. MCTIGUE: Do you want to approve

9 the calendar of items? There are a  
10 number of items on the calendar.  
11 MR. KAZANSKY: Please waive the  
12 reading of the calendar.  
13 CHAIRPERSON PENNY: Do I have a  
14 motion to approve the calendar items for  
15 January 30, 2020?  
16 MR. KAZANSKY: So moved.  
17 CHAIRPERSON PENNY: A second?  
18 MR. BROWN: Second.  
19 CHAIRPERSON PENNY: All in favor.  
20 (A chorus of "Ayes.")  
21 Any opposed?  
22 Abstentions?  
23 (No response.)  
24 Motion carries. The calendar is  
25 good.

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1 Now, the Actuary?  
2 MS. CHAN: I wanted to run over the  
3 valuation reports for you, to give  
4 highlights; 100 some pages, I'm not going  
5 to go over every single page. You guys  
6 might be asleep by then. You guys are  
7 familiar with this report.  
8 So, this is the fiscal year '19  
9 valuation report. And I guess I'll start  
10 off by saying what the actual valuation  
11 is, so you have a better idea of what the  
12 report summarizes.  
13 The valuation basically is a  
14 snapshot view of how the health of a  
15 retirement system plan is. So, in order  
16 to get to the final number of how the  
17 financial health is, taking the  
18 temperature, we have to first collect the  
19 data from the retirement system.  
20 So we get data such as when  
21 participants were born, when they joined  
22 TRS, what their salary is, and maybe what  
23 their job title is.  
24 So once we get that data, we apply  
25 assumptions to it, such as how long do we

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1 think they're going to live, and how long  
2 do we think they're going to work until;  
3 and what is the probability that they may  
4 become disabled or might terminate their  
5 service?  
6 And these assumptions are driven by  
7 obviously the behavior, but also the plan  
8 provision. So, based on TRS, when are  
9 participants allowed to retire? And if  
10 they became disabled after a certain age,

11 so to speak, then what is their benefit  
12 amount?

13 So, we put these plan positions into  
14 our model, take the data and we load in  
15 our assumptions and calculate the  
16 liability. So, once we have the  
17 liability, we then ask the question of,  
18 How do you spread out this liability?

19 Because your pension, funding for,  
20 obviously, retirees and active members,  
21 future retirement is a very expensive  
22 expense. So you don't want to pay it all  
23 at one time.

24 So you want to not burden the  
25 taxpayers, so you pay a little bit each

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1 year. So you spread is out, usually try  
2 to spread it out over the lifetime they  
3 work.

4 So you can think about it as  
5 analogous to a contribution plan, for  
6 example. If you have a 401(k) plan,  
7 you're not expected -- when you graduate  
8 school and start your first job, you're  
9 not expected to put all your  
10 contributions in that one year all at one  
11 time. Each year of your career you put a  
12 little bit in.

13 And that's the same theory with the  
14 funding method for funding actuarial  
15 liability.

16 So once we have the liability, we  
17 take the numbers from the Comptroller's  
18 Office, we get assets from them. We  
19 don't take just the assets as is,  
20 because, for example, this year so far  
21 has been a stellar return year. Maybe  
22 next year won't be, maybe the following  
23 year may be negative. So don't want that  
24 volatility, because we want to make sure  
25 that the Mayor's Office is not having a

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1 heart attack and we're not pumping in  
2 contributions two times or three times  
3 what it was last year.

4 So we want to stabilize the asset  
5 value. So we apply the valuations to the  
6 asset value, and asset valuation method,  
7 and we smooth it out.

8 So once we have the liability, once  
9 we smooth the assets, we compare the two.  
10 So you have this amount of assets, this  
11 amount of liability that you need. Then  
12 you have a certain amount of assets set



13     aside. So what is the leftover amount  
14     that you have to fund, which is the  
15     unfunded liability?

16         So you take the unfunded liability.  
17     And again, you don't want to hit  
18     taxpayers all at one time, you want to  
19     spread it out. So we amortize a bit,  
20     which is much like when you buy a house,  
21     you don't want to pay the whole mortgage  
22     cost at one time, you want to spread it  
23     out over 30 years 15 years. So we do the  
24     same with our unfunded liability.

25         And once we do all that calculation,

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1     that's when we come up with contribution  
2     dollars. So for TRS, it's about \$3.7  
3     billion, I think it is. Then we take the  
4     statistics and compare it to last year.  
5     We compare it to the last ten years maybe  
6     to see what the trend is. And we take  
7     the temperature and compare it to see how  
8     much of the liability is funded by the  
9     assets, the fund ratio.

10         And then, actuarial standards of  
11     practice, we also have a report of such  
12     things as potential risks that board  
13     members and trustees should be aware of.  
14     There's a risk section in the report, as  
15     well.

16         And also, the standard tells us that  
17     we have to report subsequent events. So,  
18     because this was done as of June 30,  
19     2017, some things have changed since  
20     then. We disclose that in the report,  
21     just so you are aware of it.

22         So, that's kind of the high level of  
23     what a valuation is. And this is a  
24     fiscal year '19 valuation for the June  
25     30, 2017 valuation date.

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1     So, if you wonder why that is, it's  
2     because we collect data as of June 30,  
3     each fiscal year. And then we calculate  
4     the contributions. This contribution is  
5     actually called a one year lag, because  
6     we put it for fiscal year '19.

7         And we do that because we want to  
8     make sure that once we have a valuation,  
9     we tell the City and all the employers,  
10     that the coming fiscal year, this is the  
11     amount that you have to pay each month.

12         So we do a preliminary valuation for  
13     them to know what to put aside for the  
14     next fiscal year. But then, before the

15 fiscal year closes, we do another  
16 valuation to make sure that if anything  
17 changes, they can true up the amount.  
18 So if you take real numbers into  
19 consideration, like right now we're doing  
20 the June 30, 2019 valuation, because that  
21 was the last fiscal year that closed.  
22 Those numbers are for fiscal year 2021,  
23 which means July 1, 2020, which is in  
24 five months, to June 30, 2021. So that's  
25 fiscal year 2021.

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1 And we do that because, again, I  
2 will be presenting the numbers to the  
3 Board in a few months so the City can  
4 start knowing what to pay starting July  
5 2020 and in every month thereafter for  
6 the 12 months.

7 And then come following spring,  
8 about one year from now, I'm going to  
9 tell the City again the numbers, that if  
10 there's anything that changes, this is  
11 the point that we do need to finalize it.

12 So fiscal year '19 closed right  
13 before the end of the fiscal year. So  
14 after that, that's when I produce this  
15 report. You will see this report was  
16 actually done, issued on December 31 last  
17 year. And this is because this is only  
18 the second annual valuation report that  
19 was done for TRS, that TRS ever had. So  
20 this process is still new.

21 But the goal is in future years, the  
22 summer after the fiscal year is over,  
23 after the legislative session ends, this  
24 is when I will do the five reports for  
25 each of the five retirement systems.

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1 Any questions so far?

2 So, again, this will go much  
3 quicker. These are the sections of the  
4 report (indicating screen), hopefully you  
5 can see it, it's very small. You see in  
6 here the asset values, summary of the  
7 data that was used, plan provisions, the  
8 assumptions, the risk section, which is  
9 risk uncertainty.

10 And then there's a gain/loss  
11 analysis, and also a schedule of the  
12 funding process, which is a comparison of  
13 trends, to see how the funding health is  
14 over time.

15 So this is -- is there a way to  
16 enlarge this (indicating)? It's on the

17 website, my agency's website,  
18 nyc.gov/actuary. You will find all five  
19 reports, including yours, this year and  
20 last year.

21 But you will see here -- for  
22 example, the liability is around \$70  
23 billion, let's say. And the assets are  
24 about in the 40s. So the unfunded is  
25 about \$25 billion or so. And the funded

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1 ratio, if you include it on a market  
2 value of assets, it's around 72 percent.

3 CHAIRPERSON ADLER: In actuarial --

4 MS. CHAN: Actual funded ratio is 64  
5 percent for June 30, 2017, which will go  
6 up. The contributions, like I said, \$3.7  
7 billion.

8 Also on here, it has the active  
9 member accounts. So TRS has 120,000  
10 active members and 85,000 retirees. So  
11 there are more active members supporting  
12 retirees.

13 We have the liability numbers here  
14 (indicating), a graph of the liabilities  
15 and the assets. The blue bar is the  
16 approved liability. You can see it has  
17 been stabilizing. Some part of the  
18 reason is because of the Tier 6  
19 introduction. You can see that it did  
20 increase from the prior years, but as the  
21 blue bar in later years, it is dated, not  
22 growing as fast, which is a good thing to  
23 keep in check.

24 The orange bar, the asset value,  
25 actual value of assets, the asset values

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1 that have increased over time. So the  
2 Comptroller's Office and BAM are doing a  
3 fabulous job.

4 MR. DORSA: So noted.

5 MS. CHAN: The gray bars is the  
6 difference between the two unfunded.

7 The orange line, dotted line, that's  
8 the funded ratio, which obviously is also  
9 increasing over time.

10 MR. ADLER: The actuarial funded  
11 ratio?

12 MS. CHAN: Yes.

13 So now we get into the asset section  
14 of the valuation report. And these are  
15 statements we get from the Comptroller's  
16 Office over time (indicating). And this  
17 is TDA and QPP.

18 The prior statements were directly

19 from the Comptroller's Office. This is  
20 just market value of assets. On this  
21 page you will see the actual value of  
22 assets. So we smooth the assets so you  
23 don't have the volatility in there. This  
24 is the long calculation that does it. If  
25 you want to follow it -- you derive every

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1 number that's on here from the  
2 information given.

3 Here is the chart. The green bar is  
4 the market value of assets (indicating).  
5 You can see the up and down that the  
6 market produces. And then the blue line  
7 is what smooths the value of assets. You  
8 can see it's much more smooth, not as  
9 much surprises that are mitigated, the  
10 unfunded.

11 I'm not going to go over every page.  
12 We start getting into the contribution  
13 section. And our contributions are  
14 derived, based on closed amortization;  
15 meaning that we don't go and re-amortize  
16 everything. We have a set schedule to  
17 fund down every single dollar, unfunded  
18 liability over time.

19 So this tells you, the \$3.7 billion  
20 contribution, where these pieces come  
21 from; some of it is normal costs, some of  
22 it is gain/loss, some of it is assumption  
23 changes; and some of it obviously is  
24 admin expenses that TRS has over time.

25 Here it talks about how you fund

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1 down -- the unfunded liabilities. The  
2 gain/losses are funded over 15 years.  
3 Plan changes are funded over the  
4 remaining average service life of the  
5 actives. And then the assumption changes  
6 and method changes are funded over 20  
7 years.

8 Again, this is much like a mortgage.  
9 You don't want to pay everything at one  
10 time, so you spread it out over time.  
11 And that's the schedule, if you are  
12 interested, of every single dollar of  
13 unfunded liability, what the original  
14 amount was, how much years it's supposed  
15 to be funded over how many remaining  
16 years there are, and what is the  
17 remaining balance.

18 You see a big drop in contributions  
19 in the year 2030-ish, 2031-ish, because  
20 we fund down the big package of

21 assumption changes that Bob North had put  
22 through in the 2012 time frame. This  
23 included drops in the discount rate from  
24 8 to 7 percent. It including changing  
25 the funding method from aggregate to --

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1 as well as mortality changes.

2 That was amortized over 22 years --

3 MR. ADLER: Question. Is that the  
4 projected date when it becomes 100  
5 percent funded?

6 MS. CHAN: Well, barring any future  
7 changes --

8 MR. ADLER: Projected.

9 MS. CHAN: Gain/losses, all that.  
10 It doesn't go away. You still have  
11 funded basis. The underfunded basis are  
12 still other things, maybe -- but other  
13 assumptions changes. It's not -- to  
14 answer your question -- not necessarily  
15 does it take that long to get to 100  
16 percent funded; because if the assets do  
17 really well, you can hit 100 percent  
18 funded tomorrow.

19 MR. ADLER: Understood. But a  
20 projection based on your assumptions.

21 MS. CHAN: Because this is the  
22 amortized. For example, if assets went  
23 up \$25 billion tomorrow, it would be 100  
24 percent funded. But that's not going to  
25 be recognized all at one time. So this

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1 is not an indication of funded status.

2 MR. DORSA: Question. When they  
3 introduce the 22 year smoothing, we were  
4 still only -- Tier 4 was the highest tier  
5 at the time. Has it been re-valuated  
6 since Tier 6 is there? And does that  
7 change the contribution stream? And  
8 theoretically, would another tier --

9 MS. CHAN: These are the bases of  
10 what the contributions are from, which is  
11 the gain/loss. The Tier 6 is baked into  
12 a different schedule. You can see Tier 6  
13 more on this schedule (indicating), the  
14 blue bar, which has a liability. So  
15 because the liability is not climbing as  
16 fast as it was at a rate previous to  
17 that, that's the effective Tier 6;  
18 whereas this schedule is more of the  
19 contributions from gain/looses, which  
20 basically means that the demographic  
21 economy performed differently than what  
22 we assumed. That's another way to look

23 at it.

24 It just says the City is paying in  
25 for TRS, and paying in what the Actuary

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1 certified, 100 percent. That's not the  
2 case in other place. This is a very good  
3 thing here.

4 And then the City rate is  
5 interesting. This is the contributions  
6 as a percentage -- the employer  
7 contributions, \$3.7 billion, as a  
8 percentage of payroll. For TRS it's in  
9 the neighborhood of the upper 30s right  
10 now, it's 37.7 for 2019. This is just  
11 like an indicator of how much strain are  
12 you putting on the retirement system for  
13 the City plan sponsor, so to speak?

14 This is lower for BERS and NYCERS --  
15 benchmark, in the 20s for them. For  
16 Police, because they have a lot more  
17 disability, it's in the 60s, about 67  
18 percent. And for Fire, a lot more  
19 disability, they're actually over 100  
20 percent.

21 MR. ADLER: We pay more in pension  
22 contributions to Fire than in salaries?

23 MS. CHAN: Yes; different  
24 conversation. But these are tracking  
25 numbers that the media looks at. There

0029

1 are articles out there that say, even --  
2 for example, an article in the California  
3 plan. When their plan hit 50 percent,  
4 they were like, Oh, my gosh, the sky is  
5 falling.

6 So I will say that, if you look at  
7 the industry country-wide, that uniformed  
8 systems do tend to have higher rates, so  
9 to speak. We call them City rates here.  
10 They are just contributions over payroll.

11 And then we get into more slides  
12 that break down the demographic statistic  
13 liability numbers by the --

14 Charter schools are in here. We see  
15 the City as well on this page  
16 (indicating). The City and CUNY system  
17 are on here too.

18 This graph breaks it down. The  
19 chart breaks all the liability and  
20 demographic numbers down by the  
21 employers. So you can see the charter  
22 schools on the previous page; and this  
23 page, which is a continuation of the same  
24 graph, the same chart, the CUNY system,

25 the City total charter schools.

0030

1 More statistics broken down.

2 This is the gain/loss. This is  
3 something my staff is going to continue  
4 developing, more fine tune. Right now  
5 the gain/losses are only by assets, asset  
6 gain/losses or liability gain/losses.

7 We're working on breaking down the  
8 liability gain/loss to different types of  
9 gain/loss. So out of liability  
10 gain/loss, what is attributed to  
11 mortality experience? What is attributed  
12 to people working longer than we think,  
13 which is retirement -- and termination or  
14 disability?

15 So we can actually track the  
16 liability gain/losses to see which  
17 assumptions are spot on, which ones  
18 should we refine and look into and tweak.

19 Again, this tells you the funded  
20 status over time and tells you the  
21 liability assets over time (indicating).

22 This gets into the risk section,  
23 which is the actuarial standards of  
24 practice number 51. That requires us to  
25 disclose what types of risk should the

0031

1 plan sponsor be aware of.

2 So I broke it down to -- types of  
3 risk, high risk, investment risk and  
4 mortality risk, all that. Medium type  
5 risks are interest rate risks such as  
6 doing asset allocation right now. If we  
7 decide that we need to lower the discount  
8 rate, what kind of risk would that have  
9 on the liability?

10 We can do the statistics here. If  
11 you lower the discount rate from 7  
12 percent to 6 percent, it increases the  
13 unfunded by \$7 billion and decreases the  
14 funded ratio by about 6 percent. So even  
15 one percent change in the discount rate  
16 has a huge effect on liability.

17 The lower type risks out there, like  
18 the contribution risk, the risk that in  
19 New York City -- I termed this as a low  
20 contribution risk, low type of risk,  
21 because according to a State statute,  
22 they still must pay what the Actuary  
23 certified. In other jurisdictions the  
24 governor or mayor might be able to get  
25 away with it.

0032

1           Intergenerational risk. If you fund  
2 too much now, you're taking away from  
3 future taxpayers.

4           Then we get into the plan provision  
5 section. This tells you, according to  
6 when you joined, what tier you are in, it  
7 tells you the benefits formula, it tells  
8 you what your FAF is, Final Average  
9 Salary, based on your tier. It talks  
10 about employee contributions, what they  
11 have to contribute in.

12           So all this gets programmed. This  
13 is basically a big mathematical formula  
14 for us. And we code it into our system,  
15 and that's how -- we take the data, we  
16 take the assumptions, and that's how we  
17 calculate the liability. I'm not going to  
18 go through that.

19           It talks about different types of  
20 benefits like service retirement --  
21 disability benefits, all that, TRS.

22           It talks about, because everything,  
23 our plan provisions are written into  
24 State statute, we inform what type of  
25 changes have changed in the last five

0033

1 years. So these are just quoting the  
2 chapter law.

3           Subsequent events. Like I said,  
4 what happened since the evaluation date.  
5 So here we adopted option factors, it has  
6 no effect really on the immediate  
7 contributions into the plan, just the  
8 gain/loss, but a couple paragraphs about  
9 that.

10           And then we get into the assumptions  
11 and the methods that this board adopted  
12 about a year ago. If you've seen a table  
13 and are interested in it, this is the  
14 probability table loaded into your  
15 program (indicating).

16           So for each age, this is a table of  
17 the retirement probability. So at a  
18 certain age and, you either hit the first  
19 year of eligibility or second year  
20 thereafter, what is your actual  
21 probability of retiring?

22           We have a percentage for every -- in  
23 there. And so, if there's a  
24 determination, based on how many years of  
25 service you have, the likelihood you will

0034

1 actually resign.

2           So this all gets -- there's



3 mortality in here, disability in here.  
4 It all gets loads into Proval, our  
5 valuation system, to calculate the  
6 liability.

7 Then we have other stuff, like  
8 marital assumptions. What percentage of  
9 the population is assumed to be married?  
10 And if they're married, what's the age of  
11 the spouse -- based on you're a male or  
12 female. All that gets in there.

13 Toward the end you get a summary of  
14 the demographic data we receive. So, on  
15 top, 224,000 participants are active,  
16 retired or terminated, vested. And then  
17 it tells you what happened to them during  
18 the year. Do they die? Do they retire?  
19 Disabled? Do they go back from  
20 retirement back to active service? What  
21 happened to them, are they continued  
22 retirees?

23 So on the bottom is a  
24 reconciliation, beginning to end of the  
25 year, tells you exactly what happened to

0035

1 every person (indicating).

2 This chart breaks down that 228,000  
3 people over the different years. The  
4 last bar is for the current valuation  
5 year. So out of 228,000 people, are they  
6 active, are they a retiree, or vested?  
7 So the yellowish, orange-ish bar on top  
8 are retirees. So there are 85,000, like  
9 I said, out of 228. And then the bottom  
10 number, the blue bar, is 120,000; so  
11 120,000 active members right now.

12 The gray line, that's the ratio of  
13 active members to retiree members, that  
14 support ratio. And that's important  
15 because, as the plan matures, you're  
16 going to have more retirees supported, so  
17 to speak, by active members who  
18 contribute into the plan.

19 So the more mature plan, if this  
20 number gets too out of whack, a lot more  
21 retirees compared to active, it becomes a  
22 strain on the system, because those  
23 retirees are only supported by a fewer  
24 number of active members through their  
25 contributions.

0036

1 MR. BUCKLEY: What is an out of  
2 whack support ratio?

3 MS. CHAN: You would be concerned if  
4 it's more than one to one. If you

5 have -- Social Security for example is  
6 another issue where -- a flood of people  
7 immigrating into the country. If the  
8 birth rate is less and people are living  
9 longer, that ratio is becoming more of a  
10 strain. Basically higher numbers, like 2  
11 to 3.

12 But this is 0.7 -- for TRS, so it's  
13 not a one to one ratio yet.

14 Again, average salary, number of  
15 actives on a male and female basis. You  
16 probably can't see it, but the average  
17 salary is broken down between male and  
18 female. And you will see that there's  
19 still a system gender pay gap here; even  
20 though TRS is mainly female. TRS is  
21 about two-thirds female and one-third  
22 male.

23 Then this breaks down the active  
24 population by tiers. So the green bar  
25 are Tier 6 members. So you can see for

0037

1 the latest valuations, they're about 25  
2 percent, about a quarter. I did the  
3 math; 28 percent of the active population  
4 right now are Tier 6 members. The blue  
5 bar are Tiers 3 and 4. The little tiny  
6 bar at the bottom is Tiers 1 and 2.

7 The salary, looking at it over time.  
8 These charts are what are called age  
9 service charts. So the 120,000 active  
10 members are broken down by each age band  
11 and each service band by male and female,  
12 and into the whole; to see, do you have  
13 younger teachers, older teachers, more  
14 years of service or less?

15 Thi chart breaks it down by male and  
16 female and also by tier (indicating).  
17 This is the analogous chart, but for  
18 non-pensioners. So it includes -- in  
19 there too.

20 This is pensioners, breaks down  
21 their benefits; so how much is service  
22 retirement, how much is disability  
23 retirement, how much is the death benefit  
24 -- again, this is statistics for retirees  
25 (indicating).

0038

1 This is the last chart. This is the  
2 average pension benefit over time. It  
3 has climbed, and mainly it's due to the  
4 cost -- and because pensions are a factor  
5 of salary. Salaries have increased over  
6 time, therefore pension benefits have

7 too.  
8 Again, this compares beginning year  
9 to end of year; how many people went off  
10 the pension table, how many people were  
11 added on to it.  
12 Glossary (indicating).  
13 Any questions?  
14 MS. GREEN GILES: Do you have  
15 disaster recovery for all systems?  
16 MS. CHAN: I don't know if you  
17 follow us on Twitter, why you're asking?  
18 MS. GREEN GILES: No.  
19 MS. CHAN: Coincidentally -- just  
20 came to TRS yesterday for a disaster  
21 recovery meeting. We, as the Office of  
22 the Actuary, are revamping disaster  
23 recovery; which includes data security,  
24 it includes having an off-site location  
25 in case anything happens to our building;

0039

1 and to make sure there is continuity so  
2 work can progress and people are still  
3 getting their pensions, no disruptions.  
4 We are working to update that.  
5 Again, if you guys want a hard copy  
6 let me know. I'll send a hard copy to  
7 you, looks like this (indicating). And  
8 soft copies are available on the agency  
9 website.  
10 Thank you.  
11 MR. DORSA: Thank you.  
12 CHAIRPERSON PENNY: Any other  
13 business?  
14 (No response.)  
15 Questions or comments from the  
16 public?  
17 MS. PATRICK: Hi, I'm Liz Patrick, I  
18 appreciate the opportunity to speak with  
19 you today. I have a very simple topic,  
20 compared to the actuarial report.  
21 (Laughter.)  
22 MS. CHAN: I try to simplify --  
23 MS. PATRICK: I'm here today to ask  
24 you to consider expanding investor  
25 education workshops for the TDA program,

0040

1 to include both discussion of the  
2 Passport fund risk and return profiles,  
3 as well as basic asset allocation  
4 information for retirement.  
5 Once a month I volunteer as a pro  
6 bono counselor for the financial planning  
7 association of metro New York. And in  
8 that capacity I had the chance to meet

9 over a dozen New York City public school  
10 teachers, a tiny example compared to the  
11 size of your organization.

12 But most of them are there to get  
13 asset allocation advice for the Passport  
14 funds. And most of the teachers will say  
15 they really have had no prior investment  
16 experience. Very few people get  
17 financial education -- along the way.

18 And as a result, most of the  
19 selections made are very conservative,  
20 considering they still had 30 years to  
21 retirement. It wasn't uncommon for  
22 somebody to have a mix that was the  
23 inflation adjusted fund, the balanced  
24 fund, the -- equity fund.

25 But for someone who's 30 years old,

0041

1 30 years to go, they should have, in my  
2 view, be skewing more 90 percent towards  
3 equities and perhaps 10 percent into the  
4 fixed return fund, that you offer with 7  
5 percent guaranteed return. You can't  
6 beet that.

7 So, this publication on the Passport  
8 funds is outstanding. It is very clear  
9 (indicating) about the objectives of the  
10 fund, the returns over time, fees  
11 involved.

12 But I think for people who never  
13 invested it is not so user friendly. And  
14 so, to the extent the number of workshops  
15 throughout the year could be increased,  
16 and if you could use some of the data in  
17 this publication to explain, here are the  
18 seven choices available to you.

19 I think particularly now, since you  
20 just changed the menu significantly, you  
21 deleted a fund, changed a manager, the  
22 socially responsive fund, we have a few  
23 added index funds. I think to anybody  
24 wondering, gee, which three equity  
25 options should I pick? They probably

0042

1 wouldn't understand the subtleties.

2 So I think if you were able to have  
3 more sessions per year, go through the  
4 Passport fund, talk about asset  
5 allocation for people with long -- to  
6 retirement; I believe the confidence  
7 would go up, participation would go up,  
8 and in fact the TDA balance would be very  
9 high by the time they retire.

10 So, this is a very sophisticated

11 group and a very simple request. So if  
12 you can point me in the right direction.  
13 I think teachers are awesome. They come  
14 in saying "I want to do the best I can  
15 for retirement. Can you help me look  
16 over my selections?"

17 Anything we can do to support them  
18 in their interest to plan for the future  
19 I think would be money well spent; and  
20 the hard part has already been done.

21 So thank you.

22 CHAIRPERSON PENNY: Thank you very  
23 much.

24 Are there any other comments or  
25 questions from the public?

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1 (No response.)

2 Then I'm ready to take a motion to  
3 adjourn.

4 MR. BROWN: So moved.

5 MR. DORSA: Second.

6 CHAIRPERSON PENNY: All in favor of  
7 adjourning please say "Aye."

8 (A chorus of "Ayes.")

9 Opposed?

10 Any abstentions?

11 (No response.)

12 We are adjourned. Thank you.

13 (Whereupon, at 4:26 p.m. the matter  
14 was concluded.)

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#### C E R T I F I C A T I O N

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I, Jeffrey Shapiro, a Shorthand  
Reporter and Notary Public, within and for the  
State of New York, do hereby certify that I  
reported the proceedings in the within-entitled  
matter, on Thursday, January 30, 2020, at the  
offices of the NEW YORK CITY TEACHERS RETIREMENT  
SYSTEM, 55 Water Street, New York, New York, and  
that this is an accurate transcription of these

13 proceedings.

14 IN WITNESS WHEREOF, I have hereunto  
15 set my hand this 1st day of February, 2020.

16

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21 JEFFREY SHAPIRO

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